

**FAIRFAX COUNTY  
BOARD OF SUPERVISORS  
April 24, 2018**

**AGENDA**

- |       |                 |  |
|-------|-----------------|--|
| 10:00 | <b>Approved</b> | Board Decision on the County's and Schools' FY 2018 Third Quarter Review   |
| 10:00 | <b>Approved</b> | Board Markup of the County Executive's FY 2019 Advertised Budget Plan and the FY 2019 Add-On Package                                   |
| 10:00 | <b>Approved</b> | Board Decision on the Fairfax County Capital Improvement Program (CIP) for Fiscal Years 2019 - 2023 (With Future Fiscal Years to 2028) |

Board Agenda Item  
April 24, 2018

10:00 a.m.

Board Decision on the County's and Schools' FY 2018 Third Quarter Review

ISSUE:

Board decision on the County's and Schools' *FY 2018 Third Quarter Review* to include Supplemental Appropriation Resolution (SAR) AS 18190 and 17298, and Amendment to the Fiscal Planning Resolution (FPR) AS 18901.

RECOMMENDATION:

The County Executive recommends that the Board approve staff recommendations including the County's and Schools' *FY 2018 Third Quarter Review*.

TIMING:

The public hearings on the *FY 2018 Third Quarter Review* were held April 10, 11, and 12, 2018. Action should be taken on the *FY 2018 Third Quarter Review* prior to the mark-up of the FY 2019 Advertised Budget Plan so that a revised FY 2018 General Fund ending balance will be known.

ENCLOSED DOCUMENTS:

The *FY 2018 Third Quarter Review* was sent electronically on March 19, 2018, and is available at <https://www.fairfaxcounty.gov/budget/fy-2018-third-quarter-review>.

STAFF:

Bryan J. Hill, County Executive  
Joe Mondoro, Chief Financial Officer  
Christina Jackson, Deputy Director, Department of Management and Budget

Board Agenda Item  
April 24, 2018

10:00 a.m.

Board Markup of the County Executive's FY 2019 Advertised Budget Plan and the FY 2019 Add-On Package

ISSUE:

Board markup of the County Executive's FY 2019 Advertised Budget Plan and the FY 2019 Add-On Package.

RECOMMENDATION:

The County Executive recommends that the Board approve staff recommendations in the FY 2019 Advertised Budget Plan and the FY 2019 Add-On Package.

TIMING:

The public hearings on the FY 2019 Advertised Budget Plan were held on April 10, April 11, and April 12, 2018, and the markup is scheduled for today, April 24, 2018.

ENCLOSED DOCUMENTS:

Memorandum to the Board of Supervisors from Bryan J. Hill, County Executive, with attachments transmitting the FY 2019 Add-On Package. The FY 2019 Add-On Package is available at:

<https://www.fairfaxcounty.gov/budget/sites/budget/files/assets/documents/fy2019/fy2019-addon-package.pdf>.

The FY 2019 Advertised Budget Plan is available at:

<http://www.fairfaxcounty.gov/budget/>.

STAFF:

Bryan J. Hill, County Executive

Joe Mondoro, Chief Financial Officer

Christina Jackson, Deputy Director, Department of Management and Budget

Board Agenda Item  
April 24, 2018

10:00 AM

Board Decision on the Fairfax County Capital Improvement Program (CIP) for Fiscal Years 2019 - 2023 (With Future Fiscal Years to 2028)

ISSUE:

Board decision on the Fairfax County Capital Improvement Program (CIP) for Fiscal Years 2019 - 2023 (with future fiscal years to 2028).

RECOMMENDATION:

The County Executive recommends that the Board of Supervisors approve the Advertised Capital Improvement Program for Fiscal Years 2019 - 2023 (with future fiscal years to 2028), as presented at the March 13, 2018, Budget Committee meeting. As discussed at various budget committee meetings, the following motions are recommended:

- Support the Planning Commission motions as approved on April 5, 2018.
- Make all necessary adjustments to reflect actions taken during the Board's decision on the *FY 2018 Third Quarter Review* and the FY 2019 Adopted Budget Plan that impact the CIP.

It should be noted that the FY 2019 – FY 2023 Advertised Capital Improvement Program includes a recommendation to increase the annual bond sale limit from \$275 million per year to \$300 million per year and provide the Fairfax County Public Schools (FCPS) with an additional \$25 million per year in bond sales.

TIMING:

The Advertised Capital Improvement Program was discussed at the Board's Budget Committee meetings and final adoption of the CIP is scheduled for April 24, 2018.

BACKGROUND:

The Board of Supervisors considered the Advertised Capital Improvement Program for Fiscal Years 2019 - 2023 (With Future Fiscal Years to 2028) at budget committee meetings. The Planning Commission conducted its mark up (Attachment I) of the CIP on April 5, 2018, and the Commission voted 11-0-1 (Commissioner Clarke abstained from the vote) to recommend the following actions to the Board of Supervisors:

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- Approval of the advertised Fairfax County Capital Improvement Program for fiscal years 2019 through 2023 with future fiscal years to 2028;
- Support the recommendation in the FY 2019 – FY 2023 Advertised Capital Improvement Program to increase the County bond sales limit from \$275 million per year to \$300 million per year and provide the Fairfax County Public Schools (FCPS) with an additional \$25 million per year in bond sales.
- Recommend that County agencies collaborate amongst themselves and with FCPS to identify shared facility and co-location opportunities. Staff should incorporate these proposals, as appropriate, into future CIP planning to make these opportunities viable. Staff should also review the timing and size of proposed future bond referenda to be able to take advantage of potential opportunities.
- Recommend that staff determine opportunities to repurpose existing county-owned facilities or utilize temporary space, to reduce waiting lists for critical Health and Human Services programs. Staff should review the current Health and Human Services CIP priorities and options to reduce waiting lists for victims of domestic violence and those in need of substance use disorder treatment, especially detoxification and opioid treatment.
- Recommend that staff from the Fire and Rescue Department and the Department of Planning and Zoning work collaboratively with the Planning Commission to identify where traffic preemptive devices exist today and the need for additional devices.
- Recommend that staff devise a maintenance classification and prioritization system that (a) reflects national public and private sector best practice for assessing facility and infrastructure conditions and (b) ensures that the highest priority infrastructure replacement and upgrade project needs are identified by each agency and FCPS annually. Further, such a system should provide the Board a clear and County-wide integrated view of the scale and scope of unmet infrastructure replacement and upgrade needs.

FISCAL IMPACT:

As shown on page 20 of the FY 2019 – FY 2023 Advertised Capital Improvement Program (with Future Fiscal Years to 2028), the total CIP cost including all program elements, is \$10.664 billion (including \$0.856 billion for Non-County Managed Programs such as the Northern Virginia Regional Park Authority and the Water Supply). This includes \$2.189 billion authorized or expended through FY 2018, \$4.832 billion scheduled over the FY 2019 – FY 2023 period, and \$3.643 billion for projects initiated in

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the five-year period for which expenditures are projected to occur in the FY 2024 – FY 2028 period. These estimates will be adjusted slightly to accommodate actions taken during the Board's decision on the *FY 2018 Third Quarter Review* and the FY 2019 Adopted Budget Plan that impact the CIP.

ENCLOSED DOCUMENTS:

Attachment I – Planning Commission Verbatim Transcript

STAFF:

Robert A. Stalzer, Deputy County Executive

Joseph Mondoro, Chief Financial Officer and Director, Department of Management and Budget, DMB

Martha N. Reed, DMB

**County of Fairfax, Virginia  
Planning Commission Meeting  
April 5, 2018  
Verbatim Excerpt**

*CAPITAL IMPROVEMENT PROGRAM – FISCAL YEARS 2019 – 2023 ADVERTISED (With Future Fiscal Years To 2028) – FY 2019 - FY 2023 Advertised Capital Improvement Program (CIP). The CIP is the County's five-year roadmap for creating, maintaining and funding present and future capital infrastructure requirements. The CIP serves as a planning instrument to identify needed capital projects and coordinate the financing and timing of improvements. The CIP provides the framework for the County Executive and the County Board of Supervisors with respect to managing bond sales, investment planning and project planning. Fairfax County's CIP includes not only a 5-year plan but a future outlook that includes a glance at the potential long term requirements beyond the current 5-year period. (Countywide)*

Decision Only During Commission Matters

(Workshop and Public Hearing held on March 7, 2018; Decision only from March 22, 2018)

Commissioner Sargeant: Thank you, Mr. Chairman. This pertains to the FY 2019 – 2023 Capital Improvement Program and our review of the – of the documents. The Fiscal Year 2019 to Fiscal Year 2023 Capital Improvement Program serves as a planning instrument to identify needed capital projects and to coordinate the financing and timing of these improvements. This year the Planning Commission began its work on the CIP earlier than usual and kicked off the review process at a February 21<sup>st</sup> Committee meeting. On Wednesday, March 7<sup>th</sup>, the Commission hosted a workshop and had an opportunity to hear from eleven County representatives about department and agencies' CIP projects. A public hearing was also held on March 7<sup>th</sup> to solicit feedback from residents of the County. The Planning Commission hosted two more CIP Committee meetings, one on March 14<sup>th</sup> and the other on April 4<sup>th</sup>, to provide an opportunity for Commissioners to discuss and clarify their CIP recommendations for the Board of Supervisors. Very much like to take this opportunity to thank staff for all of their diligent very hard work in support of the CIP process including and in special consideration to Martha Reed, Elif Ekingen, Teresa Lepe, Dennis Holder and all of the County staff that presented their capital programs to the Commission this year. Martha and her staff were in particular extremely helpful as we've formally added several – several different motions for consideration going forward. Let me also thank my fellow Planning Commissioners for their collective and individual initiatives to provide a critical review of the CIP programs as well as several motions to further inform and improve the Planning Commission's recommendations to the Board of Supervisors which were accepted by the CIP Committee at the April 4<sup>th</sup> meeting. As a result, the overall omnibus motion includes six paragraphs of input which I'll now proceed to read. With that background in mind, Mr. Chairman, I'd like now to make a series of motions under this omnibus bill – motion.

- I – my first MOVE THAT THE PLANNING COMMISSION RECOMMEND THAT THE BOARD OF SUPERVISORS APPROVE THE ADVERTISED FAIRFAX COUNTY CAPITAL IMPROVEMENT PROGRAM FOR FISCAL YEARS 2019 THROUGH 2023 WITH FUTURE FISCAL YEARS TO 2028.
- I also MOVE THAT THE PLANNING COMMISSION SUPPORT THE RECOMMENDATION IN THE FY 2019 TO FY 2023 ADVERTISED CAPITAL IMPROVEMENT PROGRAM TO INCREASE THE COUNTY BOND SALES LIMIT FROM 275 MILLION DOLLARS PER YEAR TO 300 MILLION DOLLARS PER

YEAR AND PROVIDE THE FAIRFAX COUNTY PUBLIC SCHOOLS WITH AN ADDITIONAL 25 MILLION DOLLARS PER YEAR IN BOND SALES.

- I further MOVE THAT THE PLANNING COMMISSION RECOMMEND THAT COUNTY AGENCIES COLLABORATE AMONG THEMSELVES AND WITH FAIRFAX COUNTY PUBLIC SCHOOLS TO IDENTIFY SHARED FACILITY AND CO-LOCATION OPPORTUNITIES. STAFF SHOULD INCORPORATE THESE PROPOSALS AS APPROPRIATE INTO FUTURE CIP PLANNING TO MAKE THESE OPPORTUNITIES VIABLE. STAFF SHOULD ALSO REVIEW THE TIMING AND SIZE OF THE PROPOSED FUTURE BOND REFERENDA TO BE ABLE TO TAKE ADVANTAGE OF POTENTIAL OPPORTUNITIES.
- I further MOVE THAT THE PLANNING COMMISSION RECOMMEND THAT STAFF DETERMINE OPPORTUNITIES TO REPURPOSE EXISTING COUNTY-OWNED FACILITIES OR UTILIZE TEMPORARY SPACE TO REDUCE WAITING LISTS FOR CRITICAL HEALTH AND HUMAN SERVICES PROGRAMS. STAFF SHOULD REVIEW THE CURRENT HEALTH AND HUMAN SERVICES CIP PRIORITIES AND OPTIONS TO REDUCE WAITING LISTS FOR VICTIMS OF DOMESTIC VIOLENCE AND THOSE IN NEED OF SUBSTANCE USE DISORDER TREATMENT, ESPECIALLY DETOXIFICATION AND OPIOID TREATMENT.
- I further MOVE THAT THE PLANNING COMMISSION RECOMMEND THAT STAFF FROM THE FIRE AND RESCUE DEPARTMENT AND THE DEPARTMENT OF PLANNING AND ZONING WORK COLLABORATIVELY WITH THE PLANNING COMMISSION TO IDENTIFY WHERE TRAFFIC PREEMPTIVE DEVICES EXIST TODAY AND THE NEED FOR ADDITIONAL DEVICES.
- And finally, Mr. Chairman, I further RECOMMEND THAT THE PLANNING COMMISSION RECOMMEND THAT STAFF DEVISE A MAINTENANCE CLASSIFICATION AND PRIORITIZATION SYSTEM THAT:
  - a. REFLECTS NATIONAL, PUBLIC AND PRIVATE SECTOR BEST PRACTICE FOR ASSESSING FACILITY AND INFRASTRUCTURE CONDITIONS; AND
  - b. ENSURES THAT THE HIGHEST PRIORITY INFRASTRUCTURE REPLACEMENT AND UPGRADE PROJECT NEEDS ARE IDENTIFIED BY EACH AGENCY AND FAIRFAX COUNTY PUBLIC SCHOOLS ANNUALLY.

FURTHER SUCH ASSISTANCE SHOULD PROVIDE THE BOARD A CLEAR AND COUNTYWIDE INTEGRATED VIEW OF THE SCALE AND SCOPE OF UNMET INFRASTRUCTURE REPLACEMENT AND UPGRADE NEEDS.

Commissioner Migliaccio: Second.

Chairman Murphy: Seconded by Mr. Migliaccio. Is there a discussion of the omnibus motion? All those in favor of the motion as articulated by Mr. Sargeant, say aye.



*CAPITAL IMPROVEMENT PROGRAM –  
FISCAL YEARS 2019 – 2023 ADVERTISED*

Commissioners: Aye.

Chairman Murphy: Opposed? Motion carries. Mr. Clarke abstains.

The motion carried by a vote of 11-0-1. Commissioner Clarke abstained from the vote.

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